Case No.: UNDT/NY/2021/014

Judgment No.: UNDT/2021/079

Date: 30 June 2021

Original: English

**Before:** Judge Joelle Adda

UNITED NATIONS DISPUTE TRIBUNAL

**Registry:** New York

Registrar: Nerea Suero Fontecha

## Introduction

- 1. The Applicant, a staff member of the United Nations High Commissioner for Refugees in Budapest, Hungary, contests the decision to impose the disciplinary measures of loss of three steps and deferment, for a period of four years, of eligibility for consideration for promotion, as well as a managerial action to provide him with training and coaching in matters related to professional conduct.
- 2. For the reasons stated below, the application is rejected.

## **Facts**

- 3. The Applicant joined UNHCR in 2007. At the relevant time, the Applicant was serving as a Senior Recruitment Associate at the G-7 level in Budapest, Hungary.
- 4. AA (name redacted) joined UNHCR in January 2017 as a Senior Data Management Assistant on a temporary appointment at the G-5 level.
- 5. In April 2017, AA, during her visit to Greece for official business, sent a Facebook message to the Applicant asking him if he wanted anything. The Applicant then sent a link to a webpage with the Google image search results for Greek phallus opener and wrote that he wanted one of those . He then added just kidding .
- 6. In May 2017, the Applicant sent AA a link to s through Facebook Messenger. The webpage offered audioorgasm sounds.
- 7. On 23-31 May 2017, the Applicant, AA, and BB (name redacted), another female staff member, travelled to Addis Ababa for official business where AA and BB shared a room and the Applicant stayed in a separate room. They were scheduled to travel from Addis Ababa to Nairobi for official business, but BB fell ill and could no longer go to Nairobi. It was therefore only the Applicant and AA who went to Nairobi.

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According to AA, the initial idea was for her, BB and the Applicant to share a hotel room in Nairobi, but since BB did not join them due to health issues, AA and the Applicant shared the same room for two nights, using separate beds.

- 8. In June 2017, the Applicant sent AA Funny Handjob!! Heinz Commercial . In the video, a boy she refuses, asks her and the boy says, You hold it and imagine you are holding a bottle of ketchup and you want to get the ketchup out that, the girl hits (of which the image is blurred) with the palm of her hand and the video ends with an image of a Heinz Ketchup bottle.
- 9. In August 2017, the Applicant and a A \( \frac{1}{2} \) 88 0.0627 0.0667 rg 0.0588 0.0627 0.0667 RG [100912 0 61

13. By memorandum dated 22 October 2018 s , the Director of the Division of Human Resources presented the Applicant with the allegations of misconduct to which he was invited to provide comments. In particular, the Applicant was asked to provide comments in response to the following allegations:

a.

- (iii) [He] accepted to share a hotel room with [AA] while traveling on official mission to Nairobi in May 2017 because [he] did not see a problem with the arrangement, not out of concern for health or security;
- (iv) [He] had an altercation with [AA] during an official mission to Ankara in August 2017 after making comments on the physical appearance of a female colleague;
- (v) [His] relationship to [AA] deteriorated significantly after the altercation in Ankara.

16.

of the standards of conduct required of [him] as a manager and supervisor and he failed to comply with his obligations under staff regulations 1.2(b) and (f), para. 4.3 of Policy

19. In conclusion, the High Commissioner imposed the disciplinary measures of loss of three steps and deferment, for a period of four years, of eligibility for consideration for promotion. The High Commissioner also requested that appropriate managerial action be taken to provide him with training and coaching in matters related to professional conduct.

20.

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Portillo Moya 2015-UNAT-523, Wishah 2015-UNAT-537, Turkey 2019-UNAT-955, Ladu 2019-UNAT-

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35. Regarding the incident in Ankara, it is undisputed that the Applicant and AA

rity of power between [him] and

[AA] on account of [his] difference in age, seniority and experience with UNHCR, and

that [AA] appeared to engage in the exchanges of a sexual nature or did not reject them

accordance with [his] duty to uphold the highest standards of conduct and serve as a

- 41. Staff regulation 1.2(b) and (f) provides as follows:
  - (b) Staff members shall uphold the highest standards of efficiency, competence and integrity. The concept of integrity includes, but is not limited to, probity, impartiality, fairness, honesty and truthfulness in all matters affecting their work and status;
  - (f) their political and religious convictions, remain inviolable, staff members shall ensure that those views and convictions do not adversely affect their official duties or the interests of the United Nations. They shall conduct themselves at all times in a manner befitting their status

discriminatory or absurd in its sev see, *Portillo Moya* 2015-UNAT-523, paras. 19-21; and also *Sall* 2018-UNAT-889, *Nyawa* 2020-UNAT-1024). The Appeals Tribunal has further But due deference does not entail uncritical acquiescence. While the Dispute Tribunal must resist imposing its own preferences and should allow the Secretary-General a margin of appreciation, all administrative decisions are

Tribunal further explains that this means that the Disp

(Samandarov 2018-UNAT-859, para. 24).

- 52. Before deciding the proportionality of the imposed measures, the Tribunal managerial action to provide him with training and coaching is not receivable on the grounds that it is not an administrative decision with direct legal consequences on his contract of employment and he failed to request a management evaluation of such decision.
- 53. This claim is without merit. Staff rule 11.2(b) provides that a staff member wishing to disciplinary or non-disciplinary measure pursuant to staff rule 10.2 following the completion of a disciplinary process it not required to request a management nagerial action is a non-disciplinary measure imposed following the completion of a disciplinary process and therefore the Applicant can challenge it, along with disciplinary measures, without requesting a management evaluation.
- 54. In this case, the High Commissioner imposed the disciplinary measures of loss

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## Conclusion

73. In light of the foregoing, the Tribunal rejects the application.

(Signed)